The environmental impact of climate change adaptation on land use and water quality

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Encouraging adaptation is an essential aspect of the policy response to climate change¹. Adaptation seeks to reduce the harmful consequences and harness any beneficial opportunities arising from the changing climate. However, given that human activities are the main cause of environmental transformations worldwide2, it follows that adaptation itself also has the potential to generate further pressures, creating new threats for both local and global ecosystems. From this perspective, policies designed to encourage adaptation may conflict with regulation aimed at preserving or enhancing environmental quality. This aspect of adaptation has received relatively little consideration in either policy design or academic debate. To highlight this issue, we analyse the trade-offs between two fundamental ecosystem services that will be impacted by climate change: provisioning services derived from agriculture and regulating services in the form of freshwater quality. Results indicate that climate adaptation in the farming sector will generate fundamental changes in river water quality. In some areas, policies that encourage adaptation are expected to be in conflict with existing regulations aimed at improving freshwater ecosystems. These findings illustrate the importance of anticipating the wider impacts of human adaptation to climate change when designing environmental policies.

On a global scale, agriculture is the economic sector that is likely to bear the greatest financial impact as a result of climate change³. Farmers are expected to adapt by switching activities to those that are most profitable given the new conditions they will face. As agriculture is one of the main drivers of freshwater quality^{2,4}, these changes in farmland use have the potential to substantially alter water ecosystems. For example, agricultural inputs are responsible for nutrient overload and eutrophication in water bodies worldwide^{2,5,6} and are a major focus of policy action (for example, US Clear Water Act⁷, EU Water Framework Directive⁸). Understanding the impact of agricultural adaptation to climate change on water quality is, therefore, essential for delivering harmonized and efficient policies (although, from a theoretical standpoint, if all the external effects of agriculture on the environment were correctly priced, that is, internalized, the market would automatically deliver socially optimal outcomes).

An important feature of the relationship between farming and water quality is its strong spatial heterogeneity. Agricultural activities, adaptation options and environmental quality vary significantly over relatively small areas. Therefore, a meaningful analysis requires data reflecting this fine-scale variation, which would be irremediably overlooked if large-scale, aggregated data were employed^{9,10}. Our empirical investigation focuses on Great Britain (GB), where detailed and long-established information

Table 1 Water-quality models.		
	Nitrate	Phosphate
Intercept	46.48*	0.389*
	(2.57)	(0.056)
share _{urban}	-4.24	0.897*
	(20.08)	(0.137)
share _{rough}	-40.23*	-0.485^{\dagger}
	(7.43)	(0.246)
share _{grass}	-37.94*	-0.311^{\ddagger}
	(9.47)	(0.132)
share _{wood}	-34.64*	-0.589^{\dagger}
	(9.31)	(0.339)
D _{livestock} *share _{grass}	10.38 [‡]	-
	(4.93)	
$D_{pop}^{*}share_{urban}$	0.18	-
	(0.53)	
precipitation	-0.62 [‡]	-
	(0.92)	
σ	7.47*	0.231*
	(0.20)	(0.011)

Table 1 | Water-quality models

Log-likelihood

Pseudo R² (McFadden)

Interval regression model estimated with Gaussian residuals on 214 monitoring points located on independent river catchments. Coefficients need to be interpreted using the share of arable land as the baseline category. Standard errors of the coefficients are shown in parentheses, σ is the estimated standard deviation of the error term. $D_{\text{livestock}}$ is the livestock density (number of cattle per hectare of grassland); D_{pop} is the population intensity (defined as the number of people per hectare). Significance levels: * = 0.01, † = 0.05, † = 0.10.

-286.26

-439.60

sources allowed us to assemble a unique data set, spanning more than 40 years at a resolution of 2 km grid squares (400 ha). This constitutes about half a million spatially referenced, time-specific, land-use records (see Methods and Supplementary Sections 1.2 and 2.2). Almost 80% of GB's land use is devoted to a very heterogeneous farming system, ranging from the intensive arable cropping of the English lowlands to the extensive grazing farms of the upland northern and western regions including much of Scotland and Wales. Although water quality in GB freshwater bodies is subject to several EU Directives^{8,11}, a large share of its rivers and lakes are still characterized by high nutrient concentrations that fail to comply with existing regulations.

Our analysis is based on an integrated framework linking a spatially explicit econometric model of agricultural production to a statistical model of river water quality. Integrating economic models of land-use change with environmental models predicting consequent impacts on multiple ecosystem services has been a

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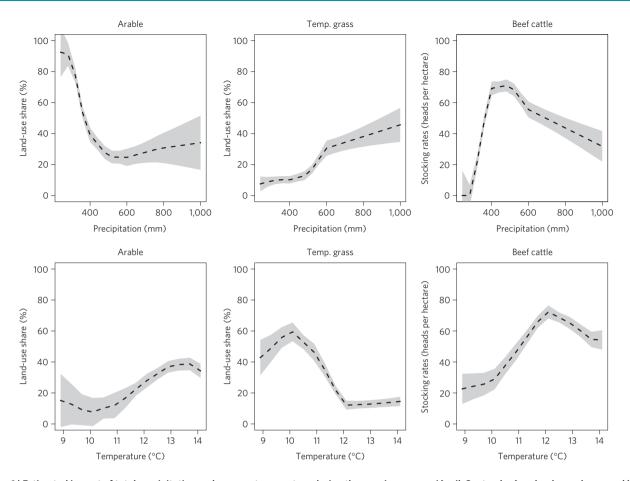


Figure 1| Estimated impact of total precipitation and average temperature during the growing season (April-September) on land-use shares and beef cattle stocking rates. Dashed lines indicate estimated relations, grey areas indicate the 95% asymptotic confidence intervals. All other explanatory variables are fixed at the sample means.

focus of considerable recent research effort $^{10,12-15}$. By integrating new land-use and water-quality models, our analysis examines how adaptation to climate change in agriculture is expected to affect aquatic ecosystems. By examining how spatial heterogeneity in climate has influenced agricultural production decisions and farm income (farm gross margin 12,16 , FGM) so far, we project how farmers will adapt to future climate. To estimate resulting water-quality impacts, we rely on spatially explicit statistical models linking land use to observed concentrations of nitrate (NO₃) and phosphate (as phosphorous, P) in rivers.

Our agricultural production model builds on a strand of research in agricultural economics^{16,17}. We develop a structural econometric model with a flexible specification of the effects of climate on agricultural land use and production (Supplementary Section 1.3). Temperature and precipitation are represented using linear regression splines coupled with a fixed effect estimator to both control for un-observed missing variables and isolate the impact of climate. Even within the relatively small area of GB, variation in climatic and environmental conditions is sufficient to yield substantial differences in agricultural productivity and, hence, land use. These differences are captured by the model along with variation due to other drivers such as changes in policies and prices.

Figure 1 reports the estimated impact of temperature and precipitation on two illustrative land-use shares (arable and temporary grassland) and on beef cattle rates (heads per hectare). As shown in the upper row, arable is the dominant land use in low-precipitation areas, with pastures becoming more common only as rainfall rises. Beef cattle stocking rates rise rapidly with precipitation (and the concomitant increase in pasture size) until rainfall reaches

about 500 mm, after which cattle rates begin to slowly decline as they are replaced by more resilient livestock such as sheep. Considering the effect of temperature, in the second row, we observe a positive relationship with the share of arable land, related to the effect on yield. This relationship, however, becomes gradually less steep and finally negative for the highest temperatures, confirming previous research findings^{3,12,16}.

We analyse water quality using statistical models explaining observed river nitrate and phosphate concentrations as functions of the land use and the climate characterizing the land upstream from each water-monitoring station, derived using a Geographical Information System (see Methods). By including fixed effects, we estimate coefficients that are robust to potential un-observed confounders. The parameters of the final models are reported in Table 1.

The land-share coefficients should be interpreted relative to the omitted land-use category, which here is arable farming. Therefore, negative (positive) coefficients indicate that a land-use produces less (more) pollution than arable. All parameters conform to our expectations and previous literature⁴⁻⁶. Considering nitrate, urban land yields levels of concentration that are not significantly different from those of arable, whereas other land uses generate lower leaching. In the extreme, an entirely arable catchment is predicted to generate average nitrate concentrations of just over 44 mgNO₃ l⁻¹, which would be considerably above the threshold of 30 mgNO₃ l⁻¹ identified by EU regulations^{8,11}.

Similar consistency with previous research¹⁸ is confirmed within the model of phosphate. The estimates indicate that the main source of phosphorous in rivers is urban land, which has a coefficient almost three times higher than that of arable,

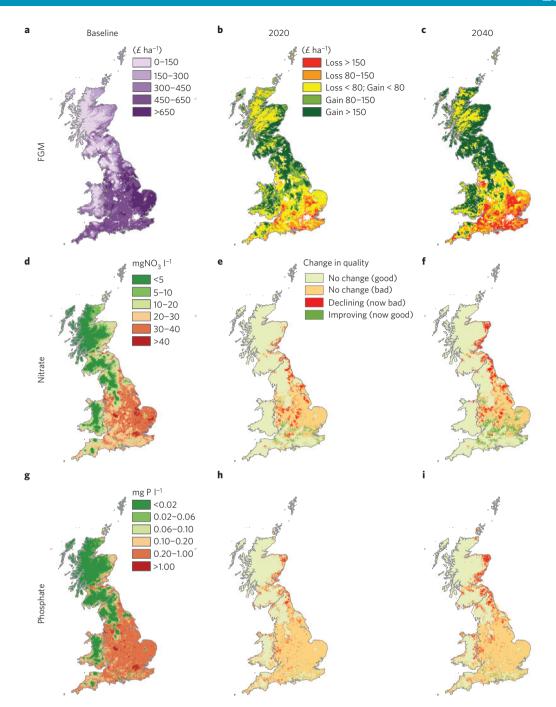


Figure 2 | Impact of climate change (UKCP09 medium-emission scenario) for the 2020s, and 2040s on FGM and river quality (NO₃; P). a-i, Maps showing estimated values for FGM (a-c), nitrate concentration and its changes (d-f) and phosphate concentration and its changes (g-i). The first column illustrates the baseline scenario whereas the second and third columns present projected changes for the 2020s and 2040s (UKCIP medium-emission scenarios). The 2020s and 2040s are defined respectively as the climate averages for the years 2010-2039 and 2030-2059 as by the UKCIP (ref. 22).

again represented by the intercept. Nevertheless, the model suggests that a river catchment draining an entirely arable area would typically yield a concentration of about $0.39\,mg\,P\,l^{-1},$ or above the threshold of $0.2\,mg\,P\,l^{-1}$ recommended by the Water Framework Directive§, whereas a fully urbanized catchment is predicted to yield concentrations averaging around $1.29\,mg\,P\,l^{-1}.$ Again, less intensive land uses produce significantly lower concentrations.

We integrate the agricultural land-use and river-quality models and verify their performance in predicting observed data using out-of-sample testing (Supplementary Section 3). To project the impact of climate change adaptation, we hold prices, policy and technological change constant at their baseline values. In addition, we also leave unchanged all non-agricultural land allocation and farm woodland, which is mainly driven by area-specific governmental and planning policies. Therefore, these scenarios are not projections of the future, but rather illustrate, *ceteris paribus*, the impact of climate change adaptation. In GB, climate change is expected to generate a warmer and drier growing season, with average temperatures projected to increase by about 2 °C, and total precipitation to decrease, on average, by about 60 mm, by the 2040s (ref. 19; see also Supplementary Fig. 3).

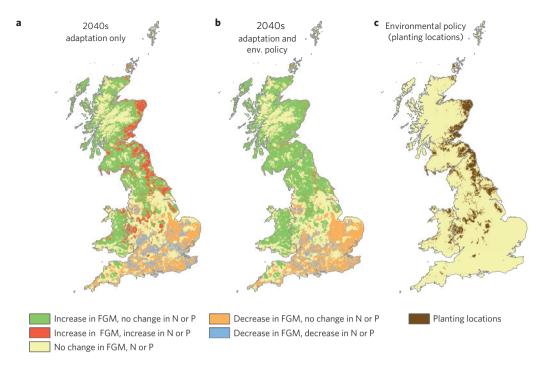


Figure 3 | **The impact of climate change adaptation and possible policy response. a**, Map showing areas of significant increase (decrease) in profit defined as FGM change > (<) £80 ha⁻¹ (see Fig. 2), and water quality with decreases defined as cases where N or P concentrations are low or moderate in the baseline (that is, lower than 30 mgNO₃ l⁻¹ and 0.2 mg P l⁻¹ respectively, see Supplementary Information Section 2) and become high in the climate change and agricultural adaptation scenario (the converse applies for the definition of water-quality improvement). **b**, Map illustrating these various changes following the introduction of a policy response consisting of the planting of 500,000 hectares of new broadleaf forests. **c**, Map showing the planting locations. The 2040s period is defined as the climate averages for the years 2030–2059 as given by UKCIP (ref. 19).

Figure 2 summarizes our findings for the baseline year and climate change scenarios in the 2020s and 2040s. The first column of maps shows baseline conditions for agricultural production values (Fig. 2a), concentrations of nitrate (Fig. 2d) and phosphate (Fig. 2g). Current agricultural production shows a clear south-north divide, with the lowlands in the south being significantly more profitable than the colder and wetter regions in Scotland and Wales. Our results indicate that climate change will reduce this gap, primarily benefiting northern regions as higher temperatures will allow increases in more profitable arable and higher livestock intensity (Fig. 2b,c). However, such changes are also expected to amplify the pressure on the environment, increasing diffuse emissions into rivers. Overall, the area of land at risk of reporting high nitrate and high phosphate concentrations is projected to increase by 30% (1.4 million ha) and 20% (1.6 million ha) respectively, as a result of climate change adaptation (Supplementary Section 4.3). These areas are illustrated in red in maps Fig. 2e,f,h,i. This indicates that adaptation will significantly increase the effort required to achieve water-quality standards, particularly in the eastern uplands and midlands where temperature rises will permit significant increases in agricultural production.

The map in Fig. 3a summarizes the spatially heterogeneous effects of climate change adaptation on agricultural incomes and water quality by the 2040s. Areas where adaptation to climate change will yield improvements in farming without significant environmental repercussions are shown in green (including most of the northwest but the highest upland regions). Other areas that are not expected to yield reductions in water quality but are predicted to see falls in farm income are shown in orange (principally in the south of England). The map also reveals areas of trade-off, either regions where adaptation is expected to raise FGM at the expense of generating high nutrient concentrations (shown in red in areas such as the northeastern coast and across parts of the English midlands), or where losses in farm income will be accompanied by

improvements in water quality (blue areas in the south). Remaining areas are not expected to experience substantial changes in either farm incomes or diffuse pollution.

In considering a potential policy response to the problem of adaptation-induced deterioration of river water quality, an option within the British context is provided by recent government announcements regarding an intention to significantly extend woodland coverage over the next decades^{20,21}. Among the diverse set of benefits that can be generated by forests (including carbon storage, recreational provision, timber output and so on), this initiative also views water-quality enhancements as a key argument for woodland creation, given the very low nutrient leaching rates generated by this land use. Therefore, we examine the effect of locating the woodland in those areas where adaptation is expected to generate the largest falls in water quality. The map in Fig. 3c shows planting locations for 500,000 ha of new forests (a level consistent with policy discussions)^{20,21} whereas Fig. 3b reveals the environmental and economic impacts of such a policy (results for different planting acreages are given in Supplementary Table 8). The effects are very significant, with almost all rivers in the targeted areas projected to remain in good condition despite the increase in agricultural production. This demonstrates how a systemic approach to interventions can anticipate the environmental impacts of climate change adaptation and deliver more than one policy goal at the same time.

As our discussion suggests, the potential effects of adaptation in the farming sector are not restricted to water quality. Adaptation may impact on water availability, wildlife, biodiversity, carbon sequestration, recreation and so on. On the other hand, climate change could also reduce the viability of agriculture in some areas, potentially diminishing certain pressures. Furthermore, the environmental impacts of adaptation are not limited to farming, but concern most activities that will be impacted by climate change, including energy demand and production²², fisheries²³, forestry²⁴

and health²⁵. This of course does not imply that adaptation is inappropriate, rather it demonstrates that policies should take into account the wider implications of adaptation and seek to incorporate such synergies and trade-offs. This will require a degree of integration across policy fields that is still lacking in current decision-making²⁶.

Methods

Land-use model. The large database used for estimating the agricultural land-use model was assembled using a variety of spatially explicit information. Land-use and livestock data were derived from the June Agricultural Census (source, EDINA; http://www.edina.ac.uk). Collected on a 2 km grid-square (400 ha) basis, this covers the entirety of GB for ten unevenly spaced years from 1972 to 2004. This constitutes roughly 55,000 grid-square records per year, amounting to over 500,000 grid-square observations for the overall analysis. We consider four categories of land use, each associated with different levels of pollution: temporary grassland; permanent grassland; rough grazing; and arable (definitions in Supplementary Section 1.2). We include three livestock types: dairy cattle, beef cattle and sheep. Environmental drivers of agricultural land use include average temperature and accumulated rainfall, environmental and topographic variables, policies and so on. Yearly and regional fixed effects allow us to control for time-and spatially varying omitted factors (see Supplementary Section 1.2).

We assume that farmers choose their land-use activities (l_h) by taking into account expected input (\mathbf{p}) and output (\mathbf{w}) prices, policy constraints, climate and land quality (all included in the vector \mathbf{z}). The agricultural land within each 400 ha cell is modelled as an individual farm characterized by a multi-product profit (π) function, which is maximized according to the following objective function:

$$\pi(\mathbf{p}, \mathbf{w}, \mathbf{z}, L) = \max_{l_1, \dots, l_h} \left\{ \pi(\mathbf{p}, \mathbf{w}, \mathbf{z}, l_1, \dots, l_h) : \sum_{i=1}^h l_i = L \right\}$$

Using a normalized quadratic empirical specification for π and applying Hotelling's lemma, we derive land-use share equations and land-use intensity equations in linear forms^{12,16} (Supplementary Section 1.3). For instance, if p_i indicates the price of cereals, the equation corresponding to cereal yield y_i is:

$$\frac{\partial \pi}{\partial p_i} = y_i = k_i + \mathbf{z}' \alpha_i + \mathbf{p}' \boldsymbol{\beta}_i + \mathbf{w}' \boldsymbol{\gamma}_i$$

where k_i , α_i , β_i and γ_i are the parameters of the cereal yield equation to be estimated. As our data contain corner solutions (not all farms cultivate all possible crops), adding Gaussian disturbances and implementing ordinary least-squares or generalized least-squares estimation leads to inconsistent results. Therefore, we implement a quasi-maximum likelihood, heteroskedastic, simultaneous equation, Tobit model^{12,27}. Predictive performance is tested using a rigorous out-of-sample forecasting exercise (Supplementary Sections 1.3 and 1.4, Supplementary Table 1 and Supplementary Fig. 1).

Water-quality model. Data on nitrate and phosphate concentration are extracted for over 5,000 monitoring points collected as part of the General Quality Assessment (GQA) survey conducted annually by the Environment Agency to monitor the state of GB freshwater ecosystems²⁸. We selected data averages for the years 2005 to 2007 to fall within the period of our land-cover and land-use intensity information (see below and Supplementary Section 2.2). As monitoring points can refer to stations located on the same river, or to rivers belonging to the same catchment, nutrient concentrations can be spatially dependent across stations. To implement standard statistical modelling on a sample of independent observations, we select a smaller sub-sample of 214 stations belonging to non-overlapping catchments representing the locations and the range of nitrate levels observed in the full sample (Supplementary Fig. 2 and Supplementary Table 2). GQA data classify nutrient levels as belonging to one of six categories from very low concentrations of pollution (highest water quality) to very high levels (worst quality), as detailed in Supplementary Section 2.2. Given the structure of this data, we model concentrations for nutrient q (nitrate or phosphate) at point j using interval regression techniques, which are generalizations of the censored Tobit model²⁷, as follows:

$$N_{q,j} = \mathbf{x}_{jq}' \mathbf{b}_q + e_{jq}$$

where \mathbf{x}_{jq} indicates the matrix of explanatory variables, e_{jq} indicates an identically distributed residual term and \mathbf{b}_{q} is the vector of parameters to be estimated. As explanatory variables we consider land use (arable, improved grassland, rough grassland, forest and urban), livestock intensity and population upstream from each GQA monitoring point, derived by weighted flow accumulation techniques²⁹ (see Supplementary Section 2.2). We include regional fixed effects to account for

spatial omitted variables. Different model specifications with corresponding goodness-of-fit measures are reported in Supplementary Table 3.

Integrated framework. The land-use model and the water-quality model are estimated using the same spatial units and variable definitions. This ensures that a full integration of the two models is relatively straightforward. This integrated framework is verified using out-of-sample predictions (Supplementary Section 3, Supplementary Table 4 and Supplementary Fig. 3).

Climate change scenarios. We consider medium-emission³⁰ climate change scenarios published by the UK Climate Impacts Programme¹⁹ (UKCIP) as 25 km grid-square projections for the '2020s' (defined as the average climate between years 2010 and 2039) and '2040s' (2030–2059) periods. Consistent with UKCIP, we use as a baseline the climate averages for the years 1961–1990 (Supplementary Section 4). Supplementary Table 5 provides descriptive statistics of the climatic variables in the historical baseline and in each scenario, which are also represented using maps in Supplementary Fig. 4. Supplementary Table 6 provides descriptive statistics of our land-use projections; Supplementary Table 7 reports projection of nutrients' concentrations.

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Author contributions

The analysis was designed by C.F. with contributions from I.J.B. and all the authors, A.R.H. and A.A.L. undertook the data collection and the Geographical Information System analysis, C.F. undertook the econometric analysis of the land-use and the water-quality models, C.F. and I.J.B. wrote the paper with contributions from all the authors.

Additional information

Supplementary information is available in the online version of the paper. Reprints and permissions information is available online at www.nature.com/reprints. Correspondence and requests for materials should be addressed to C.F.

Competing financial interests

The authors declare no competing financial interests.

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In the version of this Letter originally published the title was incorrect. This error has been corrected in the online versions.